

Effects of centralizing acute stroke services

A prospective cohort study

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Abstract

Objective

To investigate the effects of centralizing the acute stroke services in the Central Denmark Region (CDR).

Methods

The CDR (1.3 million inhabitants) centralized acute stroke care from 6 to 2 designated acute stroke units with 7-day outpatient clinics. We performed a prospective “before-and-after” cohort study comparing all strokes from the CDR with strokes in the rest of Denmark to discover underlying general trends, adopting a difference-in-differences approach. The population comprised 22,141 stroke cases hospitalized from May 2011 to April 2012 and May 2013 to April 2014.

Results

Centralization was associated with a significant reduction in length of acute hospital stay from a median of 5 to 2 days with a length-of-stay ratio of 0.53 (95% confidence interval 0.38–0.75, data adjusted) with no corresponding change seen in the rest of Denmark. Similarly, centralization led to a significant increase in strokes with same-day admission (mainly outpatients), whereas this remained unchanged in the rest of Denmark. We observed a significant improvement in quality of care captured in 11 process performance measures in both the CDR and the rest of Denmark. Centralization was associated with a nonsignificant increase in thrombolysis rate. We observed a slight increase in readmissions at day 30, but this was not significantly different from the general trend. Mortality at days 30 and 365 remained unchanged, as in the rest of Denmark.

Conclusions

Centralizing acute stroke care in the CDR significantly reduced the length of acute hospital stay without compromising quality. Readmissions and mortality stayed comparable to the rest of Denmark.

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Glossary

CDR = Central Denmark Region; DID = difference-in-differences; DSR = Danish Stroke Registry; HR = hazard ratio.

Stroke is one of the costliest health care conditions globally.^{1,2} In already overstretched health care budgets, efficient organization of stroke services is therefore essential to ensure high quality of care and the best possible outcomes for patients.

Organized stroke care provided by specialized multidisciplinary teams is associated with better quality and lesser risk of death and dependency.^{3–6} Furthermore, a higher patient volume at stroke units has been associated with improved quality of early stroke care, reduced length of stay, lower mortality, and reduced hospitalization costs.^{7–10} However, only a few studies have examined the effects of centralizing stroke care to fewer designated stroke units.^{11,12} Moreover, these studies may have been influenced by methodological limitations because they were conducted in selected urban populations without adjustment of clinical outcomes for stroke severity at stroke onset,^{2,13} and information on important aspects such as the use of acute reperfusion therapy rates^{14–17} and hospital readmissions has been missing.^{18,19} Increased funding may also have confounded the effects of centralization per se.²⁰

The Central Denmark Region (CDR) implemented specialization and centralization of the acute stroke services in 2012 to ensure that all stroke patients would receive care in designated high-volume acute stroke units and to reduce overall costs.²¹ We investigated the effects of this reorganization.

Methods

System change

The acute stroke services reorganization in the CDR (\approx 1.3 million inhabitants in an area of 5,040 sq miles) implied that all acute stroke care was to be provided at only 2 designated acute stroke units in the CDR offering revascularization therapy (thrombolysis at both; endovascular therapy in 1 unit). Four other local hospitals with stroke units had provided acute stroke care before the reorganization, and patients would be admitted to the local hospital provided that they resided in its catchment area and were not candidates for acute revascularization therapy. For acute revascularization candidates, the reorganization meant no change. Three of the closed stroke units were “nonspecialized units” supervised by specialists in internal medicine. The reorganization reduced the total number of acute stroke beds in the CDR from 54 to 26.²¹ To meet treatment demand with only 2 dedicated stroke centers in the CDR, the centers established outpatient clinic for patients with suspected minor stroke (self-dependent although with neurologic symptoms) and TIA. The outpatient clinics were open 7 days a week during the daytime and staffed by an experienced neurovascular team. Patients

needing in-hospital rehabilitation after the acute care could be transferred to a rehabilitation hospital unit or a local hospital 7 d/wk. The reorganization also implied setting up early-discharge home team care to improve patients’ transition to stroke care in the community setting.

Centralization of the prehospital stroke code activation was part of the reorganization. In all suspected acute stroke cases, the general practitioner or prehospital service phoned an experienced neurologist who was available 24 h/d from either of the 2 high-volume acute stroke units. The stroke code was defined as acute focal neurologic deficits with no other obvious reasons than a possible cerebrovascular event. Regardless of whether patients were candidates for acute revascularization therapy, they were admitted directly to one of these units.

Outcomes

We investigated the effect of the reorganization from length of acute and total hospital stay, all-cause bed days, quality of and delays in acute stroke care, hospital readmissions, and mortality.

Admission length was counted as half rather than whole days when a patient died or was discharged from hospital on the day of admission. To ensure that the total length of the hospital stay included rehabilitation regardless of local organizational differences, admissions on the day after discharge were compiled in the total stay.

Nonacute hospital stay (total hospital stay - acute hospital stay) was defined as the total length of hospital stay spent in nonacute stroke care settings, including rehabilitation.

All-cause bed days were defined as the total number of days spent in hospital within the first year, including the total hospital stay of the initial stroke admission. To ensure that outpatient visits were not counted as part of all-cause bed days, only new admissions (acute/nonacute) \geq 24 hours were included.

To be considered a readmission, at least 1 day was required between the day of discharge and the next admission date. Only acute admissions \geq 24 hours were included. All admissions due to carotid artery surgery were excluded because they were considered part of the planned stroke care.

We evaluated quality of care using 11 clinical guideline-recommended process performance measures of acute stroke care (table 1). We defined “all-or-none” of the 11 measures as the proportion of stroke events involving all eligible measures for the individual patient. We evaluated the quality of the hyperacute phase from the ratio of all ischemic stroke events

Table 1 Definition of the process performance measures

Process performances measures
Specialized stroke unit ≤ 2 d
Proportion of patients with acute stroke who are admitted to a stroke unit within the second day of admission.
Antiplatelet therapy ≤ 2 d
Proportion of patients with acute ischemic stroke without atrial fibrillation who receive platelet inhibitor therapy within the second day of admission.
Brain imaging (CT or MRI) ≤ 0 d
Proportion of patients with acute stroke who receive CT/MR scan on the day of admission.
Physiotherapy (assessment) ≤ 2 d
Proportion of patients with acute stroke who are assessed by a physiotherapist regarding the need for rehabilitation (including type and extent) within the second day of admission.
Occupational therapist (assessment) ≤ 2 d
Proportion of patients with acute stroke who are assessed by an occupational therapist regarding the need for rehabilitation (including type and extent) within the second day of admission.
Mobilization ≤ 0 d
Proportion of patients with acute stroke who are mobilized on the day of admission.
Nutrition (assessment) ≤ 2 d
Proportion of patients with acute stroke who receive a nutritional risk assessment within the second day of admission.
Indirect swallow test ≤ 2 d
Proportion of patients with acute stroke who are assessed by a swallowing test (indirect) on the day of admission before receiving food or fluids to assess swallowing function and risk of aspiration.
Direct swallow test ≤ 2 d
Proportion of patients with acute stroke who are assessed by a swallowing test (direct) on the day of admission before receiving food or fluids to assess swallowing function and risk of aspiration.
Imaging of the carotids ≤ 4 d
Proportion of patients with acute ischemic stroke who are examined with ultrasound CT/MR angiography of the carotid arteries within the fourth day of admission.
Anticoagulation therapy ≤ 14 d
Proportion of patients with ischemic stroke and atrial fibrillation who receive oral anticoagulation therapy within 14 d after admission.

Abbreviation: MR = magnetic resonance.

that received thrombolysis and the proportion of thrombolysed patients with a door-to-needle time < 60 minutes. To evaluate hospital admission delay, we estimated the proportion of patients admitted within 4.5 hours from symptom onset.

Study design

We conducted a prospective before-and-after cohort study using the rest of Denmark (≈ 4.3 million inhabitants) to compare for underlying general trends in stroke care and patient outcomes in a difference-in-differences (DID) approach. The “before” period was defined as the 12 months leading up to the reorganization (May 1, 2011–April 30, 2012), and the “after” period was defined as the 12-month period starting 1 year after initiation of the reorganization at which time the transition was considered to have been fully implemented (May 1, 2013–April 30, 2014).

We used the Danish Stroke Registry (DSR)²² to identify all stroke events. Reporting to the DSR is mandatory for all acute strokes (patients ≥ 18 years of age) at the hospital level. Given the Danish tradition of admitting almost all patients with acute stroke symptoms to hospital, virtually all acute stroke patients in Denmark are registered.²³ The completeness of stroke event registration in the DSR exceeds 90%, and studies show that the DSR has a high validity.²⁴ The DSR also provided information on baseline patient characteristics, length of acute hospital stay, and outcomes.

The Danish National Patient Register²⁵ provided information on subsequent hospitalizations, including transfers from the acute stroke unit to in-hospital rehabilitation and readmissions.

The Danish Civil Registration System provided information on patients' vital status.²⁶

We restricted the population to individuals with stroke events with reliable data on length of acute hospital stay and a known vital status in the Danish Civil Registration System (figure).

Statistical analysis

We compared outcomes from before and after the reorganization using regression methods based on the DID. The DID between the CDR and the rest of Denmark was estimated as an interaction term between period (before vs after) and region (CDR vs rest of Denmark).

The study was event based; i.e., individual patients could be included with several stroke episodes. Using multivariable models, we adjusted for age, sex, living arrangement, previous stroke, diabetes mellitus, atrial fibrillation, hypertension, smoking habits, alcohol use, stroke severity (Scandinavian Stroke Scale), and subtype of stroke. Missing information was encoded by an indicator variable and included in the analyses, except for patients with missing information on stroke severity, who were excluded from the multivariable models (missing information on stroke severity: 1,058 of 22,141 [4.8%]). Confidence intervals were based on robust standard errors adjusted for clustering within individual stroke units.

We determined the medians with interquartile range of the length of acute hospital stay, total hospital stay, and all-cause hospital bed day use within the first year. The data were severely right-skewed. We used a generalized linear model

with a log-link and gamma distribution family to compare the length of stay ratios.

For readmissions, we compared hazard ratios (HRs) using multivariable Cox regression encountering the time of a potential readmission or death and analyzed mortality outcomes accordingly. We also calculated adjusted and unadjusted HRs.

For the clinical guidelines–recommended process performance measure, the time of admission and the rates and timing of thrombolysis were analyzed using binomial regression. Unadjusted risk ratios were calculated. We included only cases in which the health professionals caring for the individual patient had found the specific process measure to be relevant.

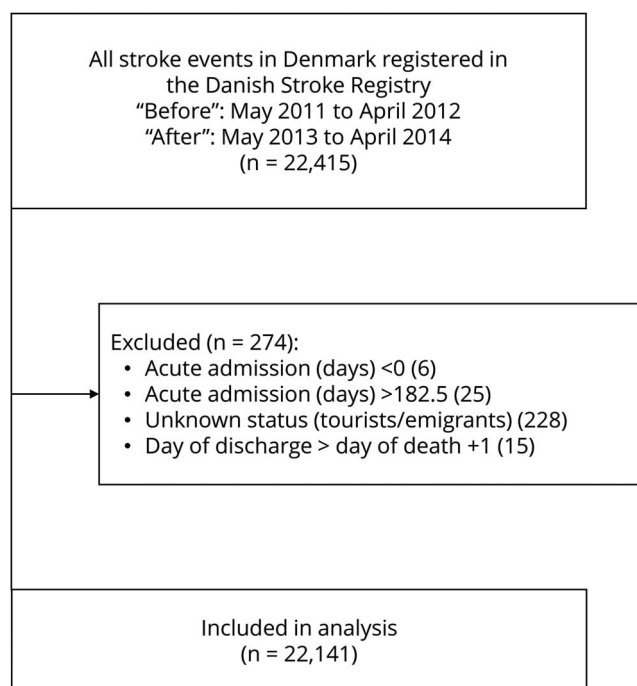
We used the Stata 13.0 package (StataCorp LP, College Station, TX) for all analyses.

Standard protocol approvals, registrations, and patient consents

The study was approved by the Danish Data Protection Agency (No. 1-16-02-213-15) and the Danish Clinical Registries. Under Danish law, registry-based studies require no ethics approval or patient consent.

According to Danish law, it is not possible to provide public access to the dataset, which is based on linkage of data from nationwide public registries. Access to Danish registry data can only be granted to individual researchers on seeking approval from the National Agency for Data Protection. It is therefore not possible to place the dataset in a public repository.

Figure Flowchart of the study population



Results

After the exclusion of 1.2% of the identified stroke events, 22,141 cases remained in the study (figure). A total of 4,645 (21%) of all stroke events in Denmark occurred in the CDR during the study period. Of these, nonspecialized stroke units managed 603 (26%) events in the CDR before the reorganization.

Baseline characteristics of the CDR patients compared with those recorded for the rest of Denmark in the before and after periods are shown in table 2. There were no substantial differences between the groups' baseline characteristics.

The study period saw a significant risk-adjusted reduction in the length of the acute hospital stay from a median of 5 to 2 days in the CDR (table 3). We saw no similar change in the rest of Denmark, for which the median acute hospital stay remained 5 days. Similarly, we observed a significant increase in the proportion of stroke events with a length of stay <24 hours (the majority being outpatients) in the CDR from 1.4% to 6.8%. In the rest of Denmark, this proportion increased only from 1.1% to 1.6%. The length of total stay, including

Table 2 Characteristics of patients before and after centralization of acute stroke services in the CDR compared with the rest of Denmark

	CDR		Rest of Denmark	
	Before	After	Before	After
Stroke cases, n	2,290	2,355	8,802	8,694
Stroke incidence				
Stroke cases/100,000 >18 y of age	234.2	237.0	260.6	253.8
Unit type, n (%)^a				
Nonacute unit (without thrombolysis)	909 (40)	9 (0)	—	—
Nonspecialized unit	603 (26)	0 (0)	—	—
Age, mean (SD), y	72 (14)	71 (13)	72 (13)	72 (13)
Female sex, n (%)	1,038 (45)	1,046 (44)	4,135 (47)	4,014 (46)
Stroke severity				
SSS score, median (IQR)	48 (25)	48 (21)	50 (21)	50 (20)
Unknown, n (%)	116 (5)	46 (2)	588 (7)	308 (4)
Stroke type,^b n (%)				
Intracerebral hemorrhage	315 (13)	283 (12)	897 (10)	1,021 (12)
Ischemic stroke	1,822 (80)	2,063 (87)	7,492 (85)	7,345 (84)
Not specified	153 (7)	9 (0)	413 (5)	328 (4)
Former stroke, n (%)				
Former stroke	513 (22)	524 (22)	2,198 (25)	2,134 (25)
No former stroke	1,740 (76)	1,805 (77)	6,411 (73)	6,382 (73)
Unknown	37 (2)	26 (1)	193 (2)	178 (2)
Hypertension, n (%)				
Hypertension	1,341 (59)	1,421 (60)	4,880 (55)	4,662 (54)
No hypertension	903 (39)	899 (38)	3,695 (42)	3,840 (45)
Unknown	46 (2)	35 (1)	227 (3)	192 (2)
Diabetes mellitus, n (%)				
Diabetes mellitus	345 (15)	364 (15)	1,271 (14)	1,229 (14)
No diabetes mellitus	1,890 (83)	1,972 (84)	7,378 (84)	7,345 (84)
Unknown	55 (2)	19 (1)	153 (2)	120 (1)
Atrial fibrillation, n (%)				
Atrial fibrillation	485 (21)	473 (20)	1,650 (19)	1,665 (19)
No atrial fibrillation	1,759 (77)	1,862 (79)	6,953 (79)	6,867 (79)
Unknown	46 (2)	20 (1)	199 (2)	162 (2)
Alcohol use, n (%)				
≤14 (F)/21 (M) units per week	1,862 (81)	1,956 (83)	7,041 (80)	6,726 (77)
>14 (F)/21 (M) units per week	192 (8)	230 (10)	773 (9)	1,003 (12)
Unknown	236 (10)	169 (7)	988 (11)	965 (11)
Smoking, n (%)				

Continued

Table 2 Characteristics of patients before and after centralization of acute stroke services in the CDR compared with the rest of Denmark (continued)

	CDR		Rest of Denmark	
	Before	After	Before	After
Daily	666 (29)	695 (30)	2,588 (29)	2,438 (28)
Former	677 (30)	702 (30)	2,117 (24)	2,218 (26)
Never	670 (29)	753 (32)	2,763 (31)	2,738 (31)
Unknown	277 (12)	205 (9)	1,334 (15)	1,300 (15)
Living arrangements, n (%)				
Living with someone	1,278 (56)	1,267 (54)	4,597 (52)	4,575 (53)
Living alone	945 (41)	1,004 (43)	3,697 (42)	3,594 (41)
Other form of living arrangement	50 (2)	66 (3)	320 (4)	352 (4)
Unknown	17 (1)	18 (1)	188 (2)	173 (2)

Abbreviations: CDR = Central Denmark Region; IQR = interquartile range; SSS = Scandinavian Stroke Score.

^a Nonspecialized units: Silkeborg, Randers, and Horsens (stroke units with medical doctors specialized in internal medicine; no thrombolysis treatment). Specialized units: Viborg, Holstebro, and Aarhus (highly specialized stroke units with medical doctors specialized in vascular neurology; treatment with thrombolysis was not offered in Viborg, where the department was closed after the reorganization).

^b *International Classification of Diseases, 10th revision* codes: I63, infarction; I61, hemorrhage; and I64, unspecified.

rehabilitation and all-cause bed days, remained unchanged in the CDR and the rest of Denmark. The length of the total nonacute hospital stay, including rehabilitation, increased significantly in CDR but was unchanged in the rest of Denmark (table 3).

All-or-none of 11 process performance measures increased from 50.6% to 62.3% in the CDR, reflecting the proportion of stroke events for which all relevant process performance measures of acute stroke care were met. This corresponds to a similar increase from 48.5% to 60.0% in the rest of Denmark (table 4). Table 5 shows information on the included process performance measures.

After the reorganization, the proportion of strokes admitted within 4.5 hours from stroke onset increased to 45.4% in the CDR and 41.1% in the rest of Denmark. The improvement in time delays for acute stroke service was comparable during this period (table 4).

Of all ischemic strokes, the rates of stroke cases receiving thrombolysis did not change significantly from 14.9% to 17.8% in the CDR in the study period, but we saw a significant increase from 9.0% to 14.1% in the rest of Denmark. Still, progress in the CDR and in the rest of Denmark did not differ significantly. The proportion of patients receiving thrombolysis within 1 hour of arrival rose significantly in the study period to ≈84% in both the CDR and in the rest of Denmark (table 4).

Readmissions within the first 30 days after discharge occurred in 10.2% in the “after” period of all strokes. Readmission risk

increased significantly in the CDR, but this development was not significantly different from the trend seen in the rest of Denmark. Risk-adjusted readmissions on day 31 to 365 after discharge were unchanged in both CDR and the rest of Denmark (table 6).

Mortality within 30 days after the reorganization dropped to 8.2% of all strokes and to 18.9% after 365 days. After risk adjustment, the HRs comparing before to after in the CDR showed no significant differences in mortality rates. The mortality rates in the rest of Denmark also remained unchanged.

The main analyses (length of the acute hospital stay, all-or-none of 11 process performance measures, and mortality within 30 days) were repeated after 1 other region in Denmark that was in the process of centralization was excluded from the control group. This sensitivity analysis did not change the results (data not shown).

Discussion

Centralization and specialization of the acute stroke services in CDR was associated with a significantly reduced length of the acute hospital stay from 5 to 2 days and more strokes patients handled via the same-day outpatient clinic, whereas the length of acute stay remained unchanged in the rest of Denmark in the study period. The dramatic reduction in the length of acute hospital stay was accompanied by a significant improvement in quality of care, an improvement that followed a trend seen in the rest of Denmark in the study period.

Table 3 Differences in length of acute and total hospital stay, all-cause bed days, and same-day admissions in the CDR compared with the rest of Denmark after centralization of acute stroke services

	CDR		LOS ^r (95% CI)	Rest of Denmark		LOS ^r (95% CI)	CDR/Rest of Denmark
	Before	After		Before	After		Before/After
Bed days (in hospital), median (IQR)							DID LOS^r (95% CI)
Acute hospital stay							
Unadjusted	5.00 (7)	2.00 (3)	0.55 (0.38–0.79)	5.00 (9)	5.00 (8)	0.93 (0.79–1.09)	0.59 (0.40–0.87)
Adjusted^a			0.53 (0.38–0.75)			0.94 (0.80–1.10)	0.57 (0.40–0.82)
Total hospital stay							
Unadjusted	7.00 (15)	6.00 (17)	1.00 (0.75–1.32)	7.00 (17)	6.00 (14)	0.92 (0.85–1.00)	1.08 (0.81–1.43)
Adjusted^a			0.97 (0.86–1.09)			0.93 (0.87–1.00)	1.06 (0.92–1.23)
Nonacute hospital stay							
Unadjusted	0 (8)	2 (14)	1.30 (0.87–1.95)	0 (0)	0 (0)	0.91 (0.73–1.13)	1.43 (0.92–2.23)
Adjusted^a			1.36 (1.05–1.76)			0.92 (0.70–1.23)	1.51 (1.02–2.25)
All-cause hospital bed days within 1 y							
Unadjusted	10.00 (22)	9.50 (24)	0.99 (0.78–1.26)	11.00 (24)	9.00 (21)	0.94 (0.88–1.00)	1.05 (0.83–1.33)
Adjusted^a			0.97 (0.86–1.09)			0.95 (0.90–1.01)	1.04 (0.90–1.19)
Same-day admissions, % (95% CI), cases/total							
	CDR		RR (95% CI)	Rest of Denmark		RR (95% CI)	CDR/Rest of Denmark
	Before	After		Before	After		Before/After
Acute hospital stay < 24 h							DID RR (95% CI)
Unadjusted	1.4 (1.0–1.9) 33/2,290	6.8 (5.8–7.8) 160/2,355	4.71 (2.84–7.82)	1.1 (0.9–1.3) 99/8,802	1.6 (1.3–1.8) 135/8,694	1.38 (0.97–1.96)	3.41 (1.88–6.20)
Adjusted^a			5.65 (3.35–9.52)			1.35 (0.93–1.96)	3.89 (2.12–7.15)

Abbreviations: CDR = Central Denmark Region; CI = confidence interval; DID = difference-in-differences; IQR = interquartile range; LOS^r = length of stay ratio; RR = risk ratio.
^a Adjusted for age, sex, living arrangements, previous strokes, diabetes mellitus, atrial fibrillation, smoking, alcohol, stroke severity, hypertension, and type of stroke.

The reorganized stroke service could have caused potential risks of less use of acute revascularization as travel distances to stroke units became longer, but we recorded a nonsignificant increase in early stroke admissions within 4.5 hours and a nonsignificant increase in the rate of thrombolysis treatment. Furthermore, we found no indication of safety problems in that the 30-day readmission rates in the CDR rose only slightly, not significantly different from the general trend, with mortality remaining unchanged compared to controls from the rest of Denmark.

We used population-based national data on all stroke events registered in the DSR, which enjoys a high level of completeness and validity. The incidence of stroke cases included matched general estimates of stroke incidences^{27–30} in the CDR and the rest of Denmark, which allowed us to control for general trends in stroke care in Denmark. Findings from the

CDR are generalizable to the rest of Denmark because the 5 Danish regions are sociodemographically and health-wise fairly homogeneous.³¹ Detailed registry information on stroke characteristics and outcomes allowed us to study the reorganization extensively by including endpoints not analyzed in previous studies of urban area centralization (England). The present study therefore extends the findings of these British studies.^{3,11,12}

We analyzed all hospital readmissions within the entire country during the first year post stroke. This is an essential measure of quality and safety of care,^{2,18} although there is some controversy as to how readmissions should be interpreted.¹⁹ Unfortunately, the data did not allow us to calculate a reliable rate of recurrent stroke because such registration in the DSR is not mandatory in the early phase after a stroke event, when the risk is highest.

Table 4 Differences in quality of acute stroke care, hospital admissions within 4.5 hours, and use and timing of intravenous thrombolysis in the CDR compared with the rest of Denmark after centralization of acute stroke services

	CDR		RR (95% CI)	Rest of Denmark		RR (95% CI)	CDR/Rest of Denmark
	Before	After		Before	After		Before/After
							DID RR (95% CI)
Performance measures, % (95% CI), cases/total^a							
All-or-none^b							
Unadjusted	50.6 (48.5–52.6) 1,135/2,244	62.3 (60.3–64.3) 1,435/2,303	1.23 (1.01–1.51)	48.5 (47.5–49.6) 4,121/8,490	60.0 (58.9–61.0) 5,043/8,409	1.24 (1.11–1.38)	1.00 (0.80–1.24)
Acute treatment % (95% CI), cases/total							
Admission ≤4.5 h of all strokes							
Unadjusted	33.7 (31.7–35.6) 771/2,290	45.4 (43.3–47.4) 1,068/2,355	1.35 (0.86–2.12)	27.9 (27.0–28.8) 2,455/8,802	41.1 (40.1–42.1) 3,573/8,694	1.47 (1.32–1.65)	0.91 (0.59–1.43)
Thrombolysis within 1 h							
Unadjusted	64.4 (58.8–69.9) 186/289	84.2 (80.5–88.0) 309/367	1.31 (1.19–1.43)	65.0 (61.5–68.5) 459/706	83.9 (81.7–86.2) 888/1,058	1.29 (1.18–1.41)	1.01 (0.90–1.14)
Thrombolysis of all ischemic strokes^c							
Unadjusted	14.9 (13.3–16.5) 294/1,975	17.8 (16.2–19.5) 369/2,072	1.20 (0.55–2.58)	9.0 (8.4–9.7) 715/7,905	14.1 (13.3–14.9) 1,081/7,673	1.56 (1.27–1.91)	0.77 (0.36–1.65)

Abbreviations: CDR = Central Denmark Region; CI = confidence interval; DID = difference-in-differences; RR = risk ratio.

^a Cases with the performance measure fulfilled within the defined time of the total cases found relevant for the performance measure.

^b All-or-none of 11 process performance measures within a defined time period.

^c Ischemic strokes includes stroke type not specified.

We evaluated mortality both in the early phase and after 1 year, and we adjusted the risk-adjusted mortality rates for important potential confounders, including stroke severity, a factor not included in mortality rate adjustments in a previous study.¹¹ It was a limitation that, besides mortality, the data did not permit us to analyze other functional outcomes because we registered no other outcomes.

We report a significant reduction in acute hospital stays, partly because some of the mild strokes were managed in outpatient clinics. The reorganization has hence likely meant cost savings²¹ because shorter acute hospital stays for stroke patients result in lower hospital costs overall³² and because the outpatient setup is probably more cost-effective.³³ The results of this centralization are therefore unlikely to have been confounded by financial investment, as may have been the case with the reorganization of stroke services in London.²⁰ Nevertheless, because the total hospital stay remained unchanged, we observed an increase in the nonacute hospital stay, including rehabilitation. The explanation for this finding is not clear. A significantly increased use of days for rehabilitation could be an explanation, but delayed start of rehabilitation and waiting for rehabilitation or

transfer to a nursing home due to bottleneck problems may also have played a role. A more specific cost-effectiveness analysis is needed to make final conclusions on any financial implications.

Before the reorganization, patients deemed eligible for thrombolysis were already taken directly to 1 of 2 designated acute stroke units offering revascularization therapy. A centralized model has previously shown to increase the likelihood of receiving thrombolysis.³⁴ However, we saw a nonsignificant increase in the proportion of patients treated with thrombolysis. This development mirrored that seen in the rest of the country even though the proportion of patients receiving thrombolysis was initially significantly higher in the CDR than in the rest of Denmark and hence less likely to increase further. We therefore speculate that this takes place because all patients were preassessed and treated in a designated acute stroke unit regardless of whether they were found eligible for revascularization treatment. We also learned that the longer travel distances to a specialized stroke unit did not lead to fewer but actually more (nonsignificant) early stroke admissions (within 4.5 hours). We think specialized preassessment (telephone conferences

Table 5 Eleven clinical guideline–recommended process performance measures of acute stroke care included in all-or-none

Performance measures, % (95% CI), cases/total ^a	CDR		RR (95% CI)	Rest of Denmark		RR (95% CI)	CDR/Rest of Denmark
	Before	After		Before	After		Before/After
Specialized stroke unit ≤2 d							DID RR (95% CI)
Unadjusted	90.3 (89.1–91.5) 2,052/2,272	92.4 (91.4–93.5) 2,162/2,339	1.02 (0.94–1.11)	94.2 (93.7–94.7) 8,186/8,691	94.7 (0.94–0.95) 8,163/8,616	1.01 (0.98–1.03)	1.02 (0.94–1.11)
Antiplatelet therapy ≤2 d							
Unadjusted	93.5 (92.2–94.8) 1,350/1,444	95.4 (94.3–96.4) 1,480/1,552	1.02 (0.98–1.06)	93.7 (93.0–94.3) 5,400/5,766	93.6 (93.0–94.3) 5,243/5,599	1.00 (0.99–1.01)	1.02 (0.98–1.06)
Brain imaging (CT or MRI) ≤0 d							
Unadjusted	88.7 (87.4–90.0) 2,026/2,283	90.5 (89.3–91.7) 2,126/2,349	1.02 (0.98–1.07)	85.6 (84.9–86.3) 7,484/8,743	88.7 (88.0–89.3) 7,663/8,641	1.04 (1.01–1.06)	0.98 (0.94–1.03)
Physiotherapy (assessment) ≤2 d							
Unadjusted	86.8 (85.3–88.3) 1,706/1,966	92.6 (91.4–93.8) 1,746/1,886	1.07 (1.03–1.10)	86.4 (85.6–87.2) 5,946/6,884	91.2 (90.5–91.9) 5,958/6,533	1.06 (1.02–1.10)	1.01 (0.96–1.06)
Occupational therapist (assessment) ≤2 d							
Unadjusted	86.6 (85.1–88.1) 1,691/1,953	93.4 (92.3–94.5) 1,766/1,891	1.08 (1.05–1.10)	83.6 (82.8–84.5) 5,843/6,986	89.8 (89.1–90.5) 5,931/6,606	1.07 (1.03–1.12)	1.00 (0.96–1.05)
Mobilization ≤0 d							
Unadjusted	79.1 (77.2–81.0) 1,396/1,764	89.5 (88.1–90.9) 1,655/1,849	1.13 (1.00–1.28)	75.1 (74.0–76.2) 4,777/6,361	85.1 (84.2–85.9) 5,289/6,218	1.13 (1.06–1.20)	1.00 (0.87–1.14)
Nutrition (assessment) ≤2 d							
Unadjusted	86.4 (84.9–87.8) 1,841/2,132	85.7 (84.2–87.1) 1,888/2,204	0.99 (0.92–1.07)	84.8 (84.0–85.6) 6,101/7,194	87.1 (86.3–87.9) 6,376/7,320	1.03 (0.98–1.07)	0.97 (0.89–1.05)
Indirect swallow test ≤2 d							
Unadjusted	82.7 (81.1–84.3) 1,727/2,088	84.8 (83.3–86.3) 1,841/2,171	1.03 (0.96–1.09)	81.6 (80.7–82.5) 5,912/7,242	85.5 (84.7–86.3) 6,459/7,553	1.05 (1.01–1.09)	0.98 (0.91–1.05)
Direct swallow test ≤2 d							

Continued

Table 5 Eleven clinical guideline–recommended process performance measures of acute stroke care included in all-or-none (*continued*)

Performance measures, % (95% CI), cases/total ^a	CDR		Rest of Denmark		CDR/Rest of Denmark	
	Before	After	Before	After	Before/After	DID RR (95% CI)
	RR (95% CI)	RR (95% CI)	RR (95% CI)	RR (95% CI)	RR (95% CI)	RR (95% CI)
Unadjusted	81.9 (80.1–83.6) 1,524/1,861	83.4 (81.7–85.0) 1,623/1,947	78.4 (77.4–79.4) 5,190/6,621	81.7 (80.7–82.6) 5,068/6,206	1.04 (0.99–1.10)	0.98 (0.90–1.07)
Imaging of the carotids ≤4 d						
Unadjusted	80.7 (78.6–82.8) 1,090/1,350	94.8 (93.7–95.9) 1,501/1,583	80.9 (79.9–81.9) 4,664/5,764	91.2 (90.5–91.9) 5,644/6,188	1.13 (1.06–1.20)	1.04 (0.91–1.19)
Anticoagulation therapy ≤14 d						
Unadjusted	86.7 (81.7–91.7) 156/180	87.2 (83.4–91.0) 265/304	87.0 (84.6–89.3) 686/789	91.8 (90.0–93.6) 861/938	1.06 (1.01–1.10)	0.95 (0.87–1.04)

Abbreviations: CDR = Central Denmark Region; CI = 95% confidence interval; DID = difference-in-differences; RR = risk ratio.
^a Cases with the performance measure fulfilled within the defined time of the total cases found relevant for the performance measure.

between general practitioners or paramedics and stroke specialists in all cases of stroke suspicion) may have created a higher awareness of the urgency of stroke.

It is a limitation that the patients admitted to same-day treatment at outpatient clinics, which is likely the most cost-effective setup,³³ could not be distinguished from hospitalized patients admitted for <24 hours. We therefore cannot describe the outcomes of these 2 groups.

There are no data on patients with TIA treated in the outpatient clinics in the study periods. Therefore, the effects of centralizing the TIA service in the CDR remain unknown.

We could not include patients with missing information on stroke severity in the multivariable models. However, because the prevalence of missing information was low (2%–7%), this is unlikely to have affected the results.

In this study, we used all stroke events from the rest of Denmark to account for general stroke care trends. Other parts of Denmark may also have reorganized their stroke treatment in this period. Collectively, this may have diluted the effect described here. One other region initiated a stepwise centralization model, but because only parts of this region were centralized in the “after” period, this region was included in the control group. However, a sensitivity analysis excluding this region from the data did not change the overall results.

Before the reorganization, some process indicators were significantly better in the CDR than in the rest of Denmark. Because there is a ceiling effect for most of the parameters analyzed, the DID may not fully illuminate the effects of reorganization for these measures.

Overall, the results showed significant effects from centralizing the stroke services in the CDR. We were able to organize the stroke services in a way likely to be more cost-effective while simultaneously maintaining or even improving high-quality care and overall safety for stroke patients from an entire region using specialized acute stroke units only. The improvements we detected were comparable to the general trend in Denmark during the period. The aim of reorganizing stroke care was to reduce costs by reducing the acute length of stay for stroke, managing some of the minor strokes in outpatient clinics, and drawing on early discharge home team care. These goals were met. Nevertheless, to make final conclusions on the financial implications, a more specific cost-effective analysis is needed.

Author contributions

S.H., S.P.J., D.D., and G.A. designed the study. S.H. and S.P.J. obtained approvals from the Danish Data Protection Agency and the Danish clinical registries. S.H., S.P.J., T.T., and H.H.H. handled the data management and statistical analysis. S.H. drafted the initial manuscript. S.H., P.v.W.-M., C.Z.S.,

Table 6 Differences in hospital readmissions and mortality rates in the CDR compared with the rest of Denmark after centralization of acute stroke services

	CDR		HR (95% CI)	Rest of Denmark		HR (95% CI)	CDR/Rest of Denmark
	Before	After		Before	After		Before/After
							DID HR (95% CI)
Readmissions, % (95% CI), cases/total							
Readmissions 0–30 d							
Unadjusted	9.1 (7.9–10.3) 209/2,290	10.2 (9.0–11.4) 240/2,355	1.10 (0.92–1.31)	10.2 (9.6–10.86) 900/8,802	10.8 (10.2–11.5) 941/8,694	1.05 (0.97–1.14)	1.04 (0.86–1.26)
Adjusted^a			1.18 (1.02–1.35)			1.07 (1.00–1.15)	1.08 (0.94–1.24)
Readmissions 31–365 d							
Unadjusted	30.9 (29.0–32.8) 707/2,290	31.2 (29.3–33.1) 735/2,355	0.99 (0.92–1.07)	32.6 (31.6–33.6) 2,867/8,802	32.4 (31.4–33.4) 2,817/8,694	0.98 (0.93–1.03)	1.01 (0.92–1.10)
Adjusted^a			1.04 (1.00–1.08)			0.99 (0.95–1.03)	1.03 (0.98–1.09)
Mortality, % (95% CI), cases/total							
Mortality at 30 d (all stroke types)							
Unadjusted	10.3 (9.1–11.6) 237/2,290	8.2 (7.1–9.3) 193/2,355	0.76 (0.62–0.94)	10.8 (10.2–11.5) 953/8,802	10.0 (9.4–10.6) 868/8,694	0.92 (0.81–1.05)	0.82 (0.65–1.05)
Adjusted^a			0.99 (0.76–1.29)			0.90 (0.78–1.03)	1.05 (0.81–1.38)
Mortality at 30 d (ischemic stroke)^b							
Unadjusted	7.6 (6.4–8.8) 150/1,975	5.9 (4.9–7.0) 123/2,072	0.76 (0.62–0.94)	8.4 (7.8–9.0) 666/7,905	7.5 (7.0–8.1) 579/7,673	0.92 (0.81–1.05)	0.82 (0.65–1.05)
Adjusted^c			0.93 (0.74–1.16)			0.93 (0.80–1.07)	0.99 (0.79–1.25)
Mortality at 30 d (intracerebral hemorrhage)							
Unadjusted	27.6 (22.7–32.6) 87/315	24.7 (19.7–29.8) 70/283	0.84 (0.67–1.04)	32.0 (28.9–35.1) 287/897	28.3 (25.5–31.1) 289/1,021	0.89 (0.75–1.06)	0.94 (0.72–1.24)
Adjusted^c			1.10 (0.72–1.68)			0.85 (0.70–1.03)	1.14 (0.74–1.75)

Continued

Table 6 Differences in hospital readmissions and mortality rates in the CDR compared with the rest of Denmark after centralization of acute stroke services (continued)

	CDR		Rest of Denmark		CDR/Rest of Denmark	
	Before	After	Before	After	Before/After	DID HR (95% CI)
Mortality at 365 d (all stroke types)						
Unadjusted	20.0 (18.4–21.6) 458/2,290	18.9 (17.3–20.5) 445/2,355	21.4 (20.6–22.3) 1,886/8,802	20.4 (19.6–21.3) 1,777/8,694	0.95 (0.89–1.01)	0.97 (0.83–1.13)
Adjusted^a					0.93 (0.84–1.02)	1.15 (0.96–1.38)

Abbreviations: CDR = Central Denmark Region; CI = 95% confidence interval; DID = difference-in-differences; HR = hazard ratio.

^a Adjusted for age, sex, living arrangements, earlier strokes, diabetes mellitus, atrial fibrillation, smoking, alcohol, stroke severity, hypertension, and type of stroke.

^b Ischemic strokes includes stroke type not specified.

^c Adjusted for age, sex, living arrangements, earlier strokes, diabetes mellitus, atrial fibrillation, smoking, alcohol, stroke severity, and hypertension.

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